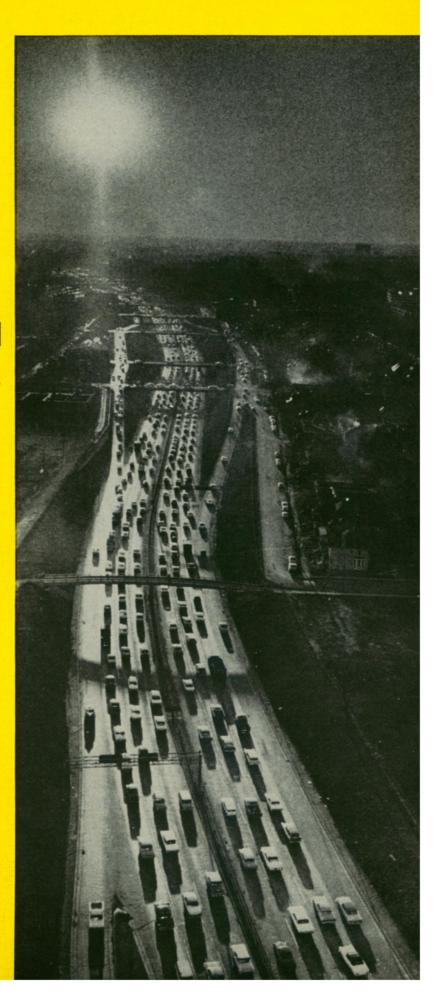
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OF THE WEEK

459 Crash cancer program

460 The Atlantic's past Seaborg and AAAS

461 Activity in space
Diet and heart disease

462 City water pollution Big Canadian science

Newsbriefs: Mercury in tuna; Dancer's Image; U.S.-Russian physics; Geothermal steam leases; Radioactive disposal

456 Life Sciences: Protein evolution; Sickle-cell treatment; Tumor vascularization; Screening blood donors; Myelin protein synthesized

469 Environmental Sciences: Cold-sensitive cells; Pollutants' toxicity; Lead poisoning test; Fly ash for fertilizer; A cleaner power generator

IN SCIENCE FIELDS

464 Transportation:

The urban crisis

467 Astronomy:

Sky in 1971

458 Letters to the Editor

Films of the Week

466 New Products

468 Books of the Week



Crowded freeways are only one symbol of the chaos in urban transportation. New money authorized by Congress for urban mass transit may or may not begin to remedy the situation, depending on the choices made. See page 464. (Photo: NAPCA)

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